

## GOVERNANCE FRAMEWORK (Second Draft 11 Jan 08)

<b>Core Principle 1 Focussing on the purpose of the Authority and on outcomes for the community including citizens and service users and creating and implementing a vision for the local area</b>	
The Council Seeks To	This Is Done By:
<p>Exercise strategic leadership by developing and clearly communicating the Council's purpose and vision and its intended outcomes for citizens and service users.</p>	<ol style="list-style-type: none"> <li>1. Developing and promoting the Council's purpose and vision</li> <li>2. Reviewing on a regular basis the Council's vision for the local area and its implications for the Council's governance arrangements</li> <li>3. Encouraging partnerships of which the Council is a member to be underpinned by a common vision of their work that is understood and agreed by all partners</li> <li>4. Ensuring that priorities and objectives are aligned to principal statutory obligations and available funding</li> <li>5. Knowing how well the Council is performing against planned outcomes</li> <li>6. Ensuring that knowledge of absolute and relative performances achieved is used to support decisions that drive improvements in outcomes</li> <li>7. Publishing an annual report on a timely basis to communicate the Council's activities and achievements, its financial position and performance</li> </ol>
<p>Ensure that users receive a high quality of service whether directly, or in partnership, or by commissioning.</p>	<ol style="list-style-type: none"> <li>8. Deciding how the quality of service for users is to be measured and making sure that the information needed to review service quality effectively and regularly is available.</li> <li>9. Putting in place effective arrangements to identify and deal with failure in service delivery</li> </ol>
<p>Ensure that the Council makes best use of resources and that tax payers and service users receive excellent value for money.</p>	<ol style="list-style-type: none"> <li>10. Deciding how value for money is to be measured and making sure that the Council and its key partnerships have the information needed to review value for money and performance effectively.</li> <li>11. Measuring the environmental impact of policies, plans and decisions.</li> </ol>

<b>Core Principle 2 Members and officers working together to achieve a common purpose with clearly defined functions and roles</b>	
<b>The Council Seeks To</b>	<b>This Is Done By:</b>
Ensure there is effective leadership throughout the Council by being clear about executive and non executive functions and of the roles and responsibilities of the scrutiny function	<p>12. Setting out a clear statement of the respective roles and responsibilities of the executive and of the executive's members individually and the Council's approach towards putting this into practice</p> <p>13. Setting out a clear statement of the respective roles and responsibilities of other Council members, members generally and of chief officers</p>
Ensure that constructive working relationships exists between Council members and officers and that the responsibilities of Council members and officers are carried out to a high standard	<p>14. Determining a scheme of delegation and reserved powers within the constitution, including a formal schedule of those matters specifically reserved for collective decision of the Council, taking account of relevant legislation, and ensuring that it is monitored and updated when required</p> <p>15. Making the Council's Chief Executive responsible and accountable to the Council for all aspects of operational management</p> <p>16. Having arrangements in place for the Leader of the Council and the Chief Executive to discuss their respective roles early in the relationship and to maintain a shared understanding of roles and objectives.</p> <p>17. Making the Head of Financial Services (as Section 151 officer) responsible to the Council for ensuring that appropriate advice is given on all financial matters, for keeping proper financial records and accounts, and for maintaining an effective system of internal financial control</p> <p>18. Making the Head of Legal and HR Services (as Monitoring Officer) responsible to the Council for ensuring that agreed procedures are followed and that all applicable statutes and regulations are complied with</p>

<b>Core Principle 2 Members and officers working together to achieve a common purpose with clearly defined functions and roles (continued)</b>	
<b>The Council Seeks To</b>	<b>This Is Done By:</b>
<p>Ensure that relationships between the Council and the public are clear so that each knows what to expect of the other.</p>	<p>19. Having protocols in place to ensure effective working relationships between members and officers in their respective roles</p> <p>20. Setting out the terms and conditions for remuneration of members and officers and having an effective structure for managing the process including an independent remuneration panel for elected members.</p> <p>21. Ensuring that effective mechanisms exist to monitor service delivery</p> <p>22. Ensuring that the organisation's vision, strategic plans, priorities and targets are developed through robust mechanisms, and in consultation with the local community and other key stakeholders, and that they are clearly articulated and disseminated</p> <p>23. When working in partnership, ensuring that:</p> <ul style="list-style-type: none"> <li>▫ members are clear about their roles and responsibilities both individually and collectively in relation to the partnership and to the Council;</li> <li>▫ there is clarity about the legal status of the partnership; and</li> <li>▫ representatives of partner organisations both understand and are committed to meeting clearly defined good governance principles.</li> <li>▫ representatives of organisations both understand and make clear to all other partners the extent of their authority to bind their organisation to partner decisions.</li> </ul>

<b>Core Principle 3 Promoting the values of the Council and demonstrating the values of good governance through behaviour</b>	
<b>The Council Seeks To</b>	<b>This Is Done By:</b>
<p>Ensure that Council members and officers exercise leadership by behaving in ways that exemplify high standards of conduct and effective governance</p>	<p>24. Ensuring that the Council's leadership sets the tone for the organisation by creating a climate of openness, support and respect</p> <p>25. Having Codes of Conduct in place to ensure that the standards of conduct and personal behaviour expected of members and staff are defined and communicated.</p> <p>26. Having protocols in place to ensure that standards for joint working between members and staff and between the Council, its partners and the community are defined and communicated.</p> <p>27. Having arrangements in place to ensure that members and employees of the Council are not influenced by prejudice, bias or conflicts of interest in dealing with different stakeholders and having in place appropriate processes to ensure that they continue to operate in practice</p>
<p>Ensure that organisational values are put into practice and are effective.</p>	<p>28. Developing and maintaining shared values, including leadership values both for the organisation and staff reflecting public expectations, and communicating these with members, staff, the community and partners</p> <p>29. Having arrangements in place to ensure that systems and processes are designed in conformity with appropriate ethical standards, and by monitoring their continuing effectiveness in practice</p> <p>30. Maintaining an effective standards committee</p> <p>31. Using the organisation's shared values to act as a guide for decision making and as a basis for developing positive and trusting relationships within the Council</p> <p>32. In pursuing the vision of a partnership, agreeing a set of values (to be demonstrated both individually and collectively by partners) against which decision making and actions can be judged.</p>

<b>Core Principle 4 Taking informed and transparent decisions which are subject to effective scrutiny and managing risk</b>	
<b>The Council Seeks To</b>	<b>This Is Done By:</b>
Be rigorous and transparent about how decisions are taken and to listen to and act upon on the outcome of constructive scrutiny	<p>33. Maintaining an effective scrutiny function which encourages constructive challenge and enhances the Council's performance overall</p> <p>34. Maintaining open and effective mechanisms for documenting evidence for decisions and recording the criteria, rationale and considerations on which decisions are based</p> <p>35. Having arrangements in place to safeguard members and employees against conflicts of interest and having appropriate processes to ensure that they continue to operate in practice</p> <p>36. Maintaining an effective audit committee which is independent of the executive and scrutiny functions</p> <p>37. Ensuring that effective, transparent and accessible arrangements are in place for dealing with complaints</p>
Have good quality information, advice and support to ensure that services are delivered effectively and are what the community wants/needs	<p>38. Ensuring that those making decisions, whether for the Council or one of its partnerships are provided with information that is fit for the purpose (i.e. is relevant, timely and gives clear explanations of technical issues and their implications</p> <p>39. Ensuring that proper professional advice on all matters including those that have legal or financial implications is available and recorded well in advance of decision making and is used appropriately</p>
Ensure that an effective risk management system is in place	<p>40. Ensuring that risk management is embedded into the culture of the Council, with members and managers at all levels recognising that risk management is part of their jobs</p> <p>41. Ensuring that risk management processes specifically consider risks in relation to significant partnerships and provide for assurances to be obtained about the management of those risks.</p> <p>42. Ensuring that there are well-established and clear arrangements for financing risk</p>

<b>Core Principle 4 Taking informed and transparent decisions which are subject to effective scrutiny and managing risk (continued)</b>	
<b>The Council Seeks To</b>	<b>This Is Done By:</b>
Maintain a robust system of internal control which includes systems and procedures to mitigate principal risks	<p>43. Ensuring that sound financial management is promoted</p> <p>44. Having in place effective arrangements for whistle-blowing, to which officers, staff and all those contracting with or appointed to the Council have access</p> <p>45. Having effective arrangements to counter fraud and corruption</p> <p>46. Having effective arrangements in place to ensure business continuity</p> <p>47. Ensuring the safety of staff, contractors and visitors</p> <p>48. Ensuring that the Council's internal control framework is subject to regular independent assessment</p>
Use legal powers to the full benefit of the citizens and communities in the area	<p>49. Actively recognising the limits of lawful activity placed on the Council by, for example, the ultra-vires doctrine but also striving to utilise available powers to the full benefit of their communities</p> <p>50. Observing all specific legislative requirements placed upon the Council, as well as the requirements of general law, and in particular integrating the key principles of good administrative law, viz rationality, legality and natural justice, into procedures and decision making processes</p>

<b>Core Principle 5 Developing the capacity and capability of members to be effective and ensuring that officers – including the statutory officers -also have the capability and capacity to deliver effectively</b>	
<b>The Council Seeks To</b>	<b>This Is Done By:</b>
Make sure that members and officers have the skills, knowledge, experience and resources they need to perform well in their roles	<p>51. Providing induction programmes tailored to individual needs and opportunities for members and officers to update their knowledge on a regular basis</p> <p>52. Ensuring that the statutory officers have the skills, resources and support necessary to perform effectively in their roles and that these roles are properly understood throughout the Council</p>
Develop the capability of people with governance responsibilities and evaluate their performance, as individuals and as a group	<p>53. Assessing the skills required by members and officers and making a commitment to develop those skills to enable roles to be carried out effectively</p> <p>54. Developing skills on a continuing basis to improve performance, including the ability to scrutinise and challenge and to recognise when outside expert advice is needed</p> <p>55. Ensuring that effective arrangements are in place for reviewing and developing the performance of the executive as a whole and of its individual members.</p>
Encourage new talent for membership of the Council so that best use can be made of individual' skills and resources in balancing continuity and renewal.	<p>56. Having effective arrangements in place which are designed to encourage individuals from all sections of the community to engage with, contribute to and participate in the work of the Council</p> <p>57. Ensuring that effective Member development and employee development strategies and actions are in place.</p>

<b>Core Principle 6 Engaging with local people and other stakeholders to ensure robust local public accountability.</b>	
<b>The Council Seeks To</b>	<b>This Is Done By:</b>
<p>Exercise leadership through a robust scrutiny function which effectively engages local people and all local institutional stakeholders, including partnerships, and develops constructive accountability relationships</p>	<p>58. Making it clear within the organisation, its staff and the local community what the Council is accountable for and to whom</p> <p>59. Considering those institutional stakeholders to whom the Council is accountable and assessing the effectiveness of their relationships</p> <p>60. Producing an annual report on the activity of the scrutiny function</p>
<p>Take an active and planned approach to dialogue with and accountability to the public to ensure effective and appropriate service delivery whether directly by the Council, in partnership or by commissioning</p>	<p>61. Ensuring that clear channels of communication are in place with all sections of the community and other stakeholders, and having effective monitoring arrangements in place</p> <p>62. Holding meetings in public unless there are good reasons for confidentiality</p> <p>63. Having arrangements in place to enable the Council to engage with all sections of the community effectively. These arrangements recognise that different sections of the community have different priorities and establish explicit processes for dealing with these competing demands</p> <p>64. Operating a clear policy on the types of issues the Council will meaningfully consult on or engage with the public and service users about. This includes a feedback mechanism for consultees to demonstrate what has changed as a result</p> <p>65. Publishing an annual performance plan giving information on the Council's vision, strategy, plans and financial statements as well as information about its outcomes, achievements and the satisfaction of service users in the previous period</p> <p>66. Ensuring that that the Council as a whole is open and accessible to the community, service users and its staff and ensuring that it has made a commitment to openness and transparency in all its dealings, including partnerships, subject only to the need to preserve confidentiality in those specific circumstances where it is proper and appropriate to do so</p>



<b>Core Principle 6 Engaging with local people and other stakeholders to ensure robust local public accountability (continued)</b>	
<b>The Council Seeks To</b>	<b>This Is Done By:</b>
Make best use of human resources by taking an active and planned approach to meet responsibility to staff.	67. Maintaining a clear policy on how staff and their representatives are consulted and involved in decision making